

# **Record of Proceedings**

Jefferson County Communications Center Authority
Board of Directors
June 20, 2024, 9:00 am

This meeting was held in person and by Zoom video conference. It was accessible for the public to listen via phone conference.

#### I. CALL TO ORDER

The board meeting of the Jefferson County Communications Center Authority (Jeffcom) was called to order by Don Lombardi at 9:00am. This meeting was held in accordance with the applicable statutes of the state of Colorado.

#### II. ROLL CALL

President Don Lombardi (West Metro Fire)	Present
Vice President Joe Harvey (Golden PD)	Present
Secretary/Treasurer Mike Weege (EFD)	Present
Member Reggie Marinelli (Jeffco Sheriff's Office)	Not Present
Proxy Del Kleinschmidt	Present
Member Kirk Lock (Arvada Fire)	Present
Member Chris Murtha (Wheat Ridge PD)	Present
Member Ed Brady (Arvada PD)	Present
Member Phil Smith (Lakewood PD)	Present

### Also in attendance were:

Jeff Streeter, Michael Brewer, Kevin Biegert, Gabrielle Rathfon, Gina Ramirez, Jen Gustin, Jen Sandoval, Laurel Strandberg, Shane Palmer and Gayle Johnston.

Kathryn Winn of Collins, Cole, Flynn, Winn & Ulmer, PLLC Brian Wilkerson of Talion Defense Cathy Fromm with Fromm & Company LLC Jeff Irvin of JCECA

Anita Koester with Lakewood Police Department
Todd Reeves with Arvada Police Department
Jim Lorentz with Wheat Ridge Police Department
Matt Osier with Arvada Fire Protection Department
Jeremy Metz with West Metro Fire Protection District
Mike Hendershot with Golden Police Department
Jason Ammons with Arvada Police Department

# III. PUBLIC COMMENT – (Limited to 3 minutes each)

No public comment

#### IV. APPROVAL OF RECORD OF PROCEEDINGS

- Minutes of the May 16, 2024 Regular Meeting

MOTION: It was moved by Chris Murtha and seconded by Kirk Lock to approve the record of proceedings of the regular board meeting for May 16, 2024. The motion was voted upon and approved unanimously.

#### V. REPORTS

- A. Financial and Budget Update Fromm and Company LLC
  - May 2024 Financial Statement Cathy Fromm with Fromm and Company LLC presented the unaudited May financial statements and reviewed with the Board the comparison of budget to actual revenue and expenditures. Revenues are slightly ahead of budget at 48% primarily due to the 401A forfeitures that were received earlier in the year. Total operational expenditures are above budget at the end of May. Total salaries and benefits are slightly under budget at 42%. Total operational and employee expenditures are right on budget at 41%. There are strong interest earnings on the contingency and capital fund.

### MOTION TO APPROVE THE MAY 2024 FINANCIAL STATEMENT.

It was moved by Mike Weege and seconded by Del Kleinschmidt to approve the May 2024 financial statement. The motion was voted upon and carried unanimously.

## B. Executive Director Update

- General Updates
- Grants update: Jeffcom applied for the Discretionary Funding Grant through the office of Hickenlooper, Bennett and Petersen's office. Unfortunately, Jeffcom was denied for all three. Jeffcom did receive a safety grant through the Special District and Liability Pool.
- Jeffcom recently closed a hiring process. The applications for this process were both above average in quantity and quality of applicants. It was decided to go back to in person interviews over recorded video interviews. We have 42 applicants still in the process and 19 in backgrounds. The next academy is currently scheduled for the end of August. If the numbers hold, Jeffcom might try to have two academies off one

- hiring process and start an earlier academy in July. Current staffing is at 114 ECS. There are nine people in the current academy, and they graduate June 27<sup>th</sup>, 2024.
- APCO Telecommunicator of the Year for 2024 has been awarded to ECS Beth Gunn. She will attend the conference this year to accept the award.
- CALEA assessment file review will be July 26 August 3<sup>rd</sup>. They have picked 74 files to review.
- Candace Harris has been helping part time with CALEA and has just accepted a full-time support services supervisor position with Jeffcom. She will continue to maintain the CALEA and ACE accreditation files and help with SOPs, Quality Assurance, Policy development and NCIC/CCIC coordination.
- An Emergency Notification Coordinator position has been created and Kevin Garcia has been selected for that role. JCECA has agreed to pay for this position.
- Construction will start June 24<sup>th</sup> at 440 Indiana St., no supply chain issues are anticipated at this stage.
- The question was asked if anyone is attending the UASI and the North Central Region meetings for grant funding. Mr. Streeter will reach out to UASI and attend the monthly meetings.
- Disruption in Services and Power Outage Presentation Kevin Biegert
- An After-Action Report was emailed out to all member agencies and user groups regarding the disruption in power and service experienced on May 24<sup>th</sup>. It was a third-party vendor that was laying fiber for the JFON loop. They were cutting through the parking lot and did not locate power services to the generators, the trencher cut right through the conduit and wires and pulled it out of the generators and UPS. Water transferred through the conduit and flooded West Metro UPS and transfer switch. There are some variables that impact the decision to activate the backup center. The backup center is not a hot backup center, it does require about 60 -90 minutes to stand up the backup center with IT support. The 911 calls were transferred to Denver, then back over the Metronet channel and emergency cellphones at Jeffcom. A manual dispatching process was in place utilizing the normal CAD down procedures. Jeffcom was still operational with the radio capability on the consoles. There is a significant decrease in the ability to operate as a communication center when the backup is activated. It is functional, but it is not a long-term solution.
- IT was trying to understand why there was a catastrophic power loss. It was discovered during these events that when Jeffcom's UPS was originally installed in 2017 there was a misunderstanding with the electrician. There is a panel in the basement that says UPS B. It was a pre-existing panel, there was a UPS A and UPS B. The Electricians assumed that it was going to the second UPS (Jeffcom's). Everything was terminated in that panel, which went back to the UPS (West Metro's) that failed.
- West Metro has filed an insurance claim through their insurance carrier.
- There have been lessons learnt from this event, the new facility will have an external mount generator hookup. When Jeffcom moves to their new location they will keep part of the current location as a hot backup center, it will be 1:1 with full capabilities.

- Evergreen requested that we test the connectivity with V Red SW as all mountain agencies couldn't communicate.

# C. Legal Update

#### VI. OLD BUSINESS

- Cost and service analysis review by Brian Wilkerson.
- The presentation was sent out with the board packet for review. The board requested alternative funding formulas based on different criteria and see what results they generated. There are two parts to the report, first looking at the funding formulas themselves, trying to understand from a contribution percentage, the impact of different approaches to member agencies contributions. The second looks at early budget projections, what would the fiscal impact be.
- There are activity and asset-based models. They looked at over a dozen formulas and different combinations.
- They focused on four formulas. The "Big 3" looks at calls for service, push to talk and CAD hours. The second one was population and asset-based. The first hybrid leaned more towards the activity side and the second was more asset heavy.
- In the Big 3 formula, calls for service are weighted at 35%, push to talk 35% and CAD hours are 30 %. They experimented extensively with those percentages and moving them around. The combined % would be the percentage contribution for each agency under the new formula, the current % is their current contribution.
- The hybrid 1 impact is similar to the Big 3 model on percentage changes and hybrid 2 is similar to the population and asset model percentage change.
- The Big 3 model and Hybrid 1 model tracks better with what Jeffcom is seeing with the increases in volume across the different agencies.
- The Push to Talk data is gathered from the State and the MARC. There is no control over how that data is collected.
- 2025 Fiscal Projections the first chart is staying with the current funding formula with a 7.2% increase to all agencies. One assumption is going up 18 ECS according to the staffing model that was completed. This also assumes that JCECA does not make any changes to their contribution percentage. JCECA goes through their budget cycle much later in the year. The third piece assumes a 5% increase in dispatcher salaries according to Mountain States data.
- Mr. Wilkerson to look at the formulas with simpler calls for service and personnel-based formula and look at variation of that. Mr. Wilkerson will send a confirmation to all agencies on personnel numbers and send information out after July 4<sup>th</sup>. It was suggested to do a one-hour zoom working session before the July meeting. If there is something that needs to be revised it can be completed before the July meeting. The next part of the conversation is transition strategy. Do the agencies shift to the new formulas over one year or phase it in over multiple years.
- The PowerPoint presentation is attached hereto and incorporated herein.

• The Healthy Dispatch has submitted a work product, and it has been distributed to the board members. It will be discussed in the Executive Session at the next board meeting. If you would like the proxies to have a copy, please email legal.

# VII. NEW BUSINESS

# VIII. EXECUTIVE SESSION

# IX. ADJOURNMENT

MOTION: There being no further business to be presented it was moved by Kirk Lock and seconded by Chris Murtha to adjourn the board meeting of the Jefferson County Communications Center Authority board of directors. The motion was voted upon and carried.

Meeting was adjourned at 10:30am.

Prepared by Gayle Johnston



JEFFCOM COST AND SERVICE ANALYSIS

Contribution Alternatives June 20, 2024



#### **ALTERNATIVE ANALYSIS**

Determine if alternative Member Fee Allocation models could more accurately reflect effort required to service each member

#### Approach

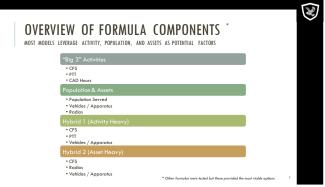
- Examined external models of calculating fees in consolidated centers
- Gathered most relevant factors from agencies
- Population
  Front Line Staff
  Vehicles / Apparatus
  Deployed Radios
- Combined with previous volume and service data
   Calls for Service (CFS)
   Push-to-Talk Minutes (PTT)
   CAD Hours

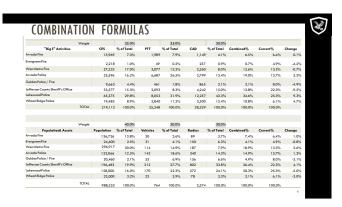
- Tested multiple models for impact

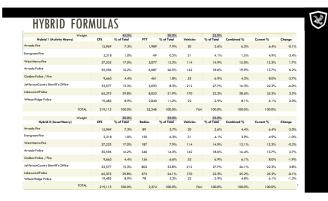




ALTERNATIVE FORMULAS









# 2025 PROJECTIONS VS 2024 (NO CHANGE - CURRENT FORMULA)

2024 to 2025 Comparison -			
Current Formula			
	2024 Share	2025 Projected	Change
Arvada Fire	\$ 677,500.61	\$ 726,390.89	\$ 48,890.28
Evergreen Fire	\$ 518,711.40	\$ 556,143.02	\$ 37,431.63
West Metro Fire	\$ 1,407,930.95	\$ 1,509,531.06	\$ 101,600.1
Arvada Police	\$ 1,450,274.74	\$ 1,554,930.49	\$ 104,655.7
Golden Police (and Fire)	\$ 846,875.76	\$ 907,988.61	\$ 61,112.8
Jefferson County Sheriff's Office	\$ 2,360,666.18	\$ 2,531,018.25	\$ 170,352.0
Lakewood Police	\$ 2,678,244.59	\$ 2,871,513.98	\$ 193,269.3

2024 ECS Galory J Benefits 177,164,005.1 a
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Assumes:

• +18 ECS Hired (NENA Model)

• No change in JCECA
Contribution to salaries (76%)

#### ALTERNATIVE FORMULA FISCAL IMPACT

2025 ALTERNATIVE PROJECTIONS VS. 2025 CURRENT FORMULA

2025 with AlternativeFormulas(	Char	agefrom											
CurrentFormula)													
	Big	3 Projected		Change	Pop & Asse	et		Change	Hybrid 1		Change	Hybrid 2	Change
Arvada Fire													
	\$	740,607.48	15	14,216.59 \$	\$ 844,89	/2.31	\$	118,501.42 \$	714,789.3	0 \$	(11,601.59) \$	501,069.87 \$	(225,321.02)
Evergreen Fire													
	\$	78,771.48	\$ \$	(477,371.54) \$	\$ 466,31	0.02	\$	(89,833.00) \$	173,407.8	2 \$	(382,735.21) \$	446,650.20 \$	(109,492.82)
West Metro Fire													
	\$	1,430,691.48			\$ 2,140,28	8.72	s	630,757.66 \$	1,706,154.23	3 \$	196,623.17 \$	1,484,233.03 \$	(25,298.03)
Arvada Police	\$	2,154,071.75	\$	599,141.26 \$	\$ 1,685,86	4.81	\$	130,934.32 \$	2,258,921.62	2 \$	703,991.13 \$	1,860,414.43 \$	305,483.93
Golden Police / Fire	\$	351,717.94	1 \$	(556,270.67) \$	\$ 553,94	45.36	\$	(354,043.25) \$	484,277.7	6\$	(423,710.85) \$	686,773.32 \$	(221,215.28)
Jefferson County Sheriff's Office													
Jernerson County sherint's Office	\$	1,447,834.86	\$	(1,083,183.39) \$	\$ 2,997,74	1.40	\$	466,723.15 \$	1,852,226.33	3 \$	(678,791.92) \$	2,966,079.26 \$	435,061.01
Lakewood Police													
LUKE WOOD I CILLE	\$	3,925,398.53	. \$	1,053,884.55 \$	\$ 2,303,88	8.23	\$	(567,625.75) \$	3,241,203.98	8 \$	369,690.00 \$	2,856,968.40 \$	(14,545.58)
Wheat Ridge Police	\$	1,220,764.10	\$	528,422.79 \$	\$ 356,92	26.77	\$	(335,414.54) \$	918,876.5	9 \$	226,535.27 \$	547,669.11 \$	(144,672.21)

# ALTERNATIVE FORMULA FISCAL IMPACT

2025 ALTERNATIVE PROJECTIONS VS 2024 CONTRIBUTION

2025 with AlternativeFormulas	Chan	gefrom 2024)									
	Big	3 Change	% Change	Pop & Asset Change	% Change	н	rbrid 1 Change	% Change	н	rbrid2 Change	% Change
Arvada Fire	\$	63,106.87	9.3%	\$ 167,391.70	24.7%	\$	37,288.69	5.5%	\$	(176,430.74)	-26.0%
EvergreenFire	\$	(439,939.92)	-84.8%	\$ (52,401.38)	-10.1%	s	(345,303.59)	-66.6%	\$	(72,061.20)	-13.9%
West Metro Fire	\$	22,760.52	1.6%	\$ 732,357.77	52.0%	\$	298,223.28	21.2%	\$	76,302.08	5.4%
Arvada Police	\$	703,797.01	48.5%	\$ 235,590.07	16.2%	\$	808,646.88	55.8%	\$	410,139.69	28.3%
GoldenPolice / Fire	\$	(495,157.82)	-58.5%	\$ (292,930.40)	-34.6%	\$	(362,598.00)	-42.8%	\$	(160,102.44)	-18.9%
Jefferson County Sheriff's Office	\$	(912,831.32)	-38.7%	\$ 637,075.22	27.0%	s	(508,439.86)	-21.5%	\$	605,413.07	25.6%
Lakewood Police	\$	1,247,153.94	46.6%	\$ (374,356.37)	-14.0%	\$	562,959.39	21.0%	\$	178,723.81	6.7%
Mileson Birless Ballins											



# **OBSERVATIONS AND NEXT STEPS**

\*2025 Budget Numbers and JCECA Contributions still need to be finalized (Fall), so Fiscal Impacts likely represent a "worst case" scenario

\*All alternatives cause significant increases (>20%) for at least 2 agencies (generally 3) over 2024 contributions – which agencies depends on the alternative

• Projected increases in staffing and salaries further exacerbate the potential increases

\*Cost in Jeffcom is primarily driven by staffing and staffing is driven largely by activity

\*Asset-based models seem to yield results that are counter to the resource allocation within Jeffcom

•Next steps?



# THANK YOU

Please do not hesitate to let us know if you have any questions

Project Contact: Brian Wilkerson 720.515.7357

wilkerson@taliondefense.com



# APPENDIX: DATA RECEIVED FROM AGENCIES

Agency	Pop (Agency)	Pop (Jeffcom)	# Front Line	# Vehicles / Apparatus	# Radios
Arvada Fire	136,726	121,581	165	20	8
Evergreen Fire	24,600	8,972	95	31	1.5
West Metro Fire	296,917	296,917	402	114	18
Arvada Police	123,066	121,581	157	142	34
Golden Police	20,460	20,460	110	53	15
Jefferson County Sheriff's Office	196,483	550,000	501	212	80
Lakewood Police	158,000	156,120	142	170	57
Wheat Ridge Police	32,000	31,879	56	22	7



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#### APPENDIX: OVERVIEW OF CALL VOLUME

2023	19312 April 2010-	Detember					
	Emergency	Percent 911	Administrative P	ercent Admin	Outgoing	Percent Out	Total Calls
2018 (partial)	172,746	23%	410,202	55%	166,818	22%	749,76
2019	229,283	24%	504,647	52%	230,254	24%	964,18
2020	232,007	26%	450,117	50%	224,744	25%	906,86
2021	253,082	27%	451,722	48%	231,708	25%	936,51
2022	241,887	28%	439,391	50%	194,547	22%	875,82
2023	251.051	31.0%	343 952	42.5%	214 456	26.5%	809.45

Insect and Notes:

Only 31% of the call volume can be attributed to a specific agency, Administrative and Outhound calls cannot

Emergency Call Volume does not include 5MS traffic (1,912 in 2023)

In implementation of the All BOT has diffide the dynamics for 2002; 883,865 of the 343,952 admin calls (82.5%) were handled by a call taker, resulting in a 36% reduction in volume to the floor over 2022



# APPENDIX: MEMBER AGENCIES - CALL VOLUMES AND CAD HOURS

	20:	18*	2019		2020		202	1	20	22	2023	
	Calls	Hours	Calls	Hours	Calls	Hours	Calls	Hours	Calls	Hours	Calls	Hours
Arvada Fire	8,951	820	11,625	1,132	11,492	1,285	12,050	1,790	12,752	1,362	15,969	1,1494
Arvada PD	31,465	2,306	41,243	3,338	41,587	3,612	43,320	3,678	39,351	3,447	35,596♦	3,7994
Evergreen Fire	1,316	138	1,878	216	1,826	249	1,943	258	2,275	272	2,2184	2574
Golden Fire	1.843	168	2.153	223	1.870	204	2.133	229	2.236	235	2,903	2104
Golden PD	6.860	518	9.129	713	8.742	715	8.453	691	8.386	715	6,760\$	6554
leffco Sheriff	34.95	2.775	43.217	3.754	41.966	3.892	40.322	3.668	37.591	3.598	33,5774	4,242
Lakewood PD	52,725	4,317	69,343	6,212	73,081	6,938	77,765	7,193	77,520	7,074	65,3754	12,257
West Metro Fire	20,793	1,802	27,019	2,618	25,425	2,772	28,332	2,181	30,180	3,122	37,232	2,2604
Wheat Ridge PD	15,766	1,216	21,025	1,779	22,546	2,076	24,723	2,181	22,242	2,001	19,483₩	3,5004
	174.67	14,060	226.632	19,985	228,535	21,747	239,045	21,877	232,533	21,826	45,270	28,321



	Full Year Duration (Hours)	% of Total
Lakewood	8,052.56	30.6%
Arvada PD	6,687.03	25.4%
West Metro	3,076.53	11.7%
Wheat Ridge	2,840.20	10.8%
Arvada Fire	1,989.32	7.6%
JCSO, Lakeside, Mountain View, Edgewater, Morrison	1,939.20	7.4%
JCSO Only	638.30	2.4%
Golden PD	461.20	1.8%
Golden Fire, Pleasant View, Fairmount, Golden Gate	287.00	1.1%
All Fire Interop (DTRS and VHF)	108.90	0.4%
Foothills, Genessee, Highland	78.00	0.3%
JC Elk Creek 1	52.72	0.2%
Evergreen Fire (All Channels)	48.75	0.2%
JC Indian Hills	10.83	0.0%
JC Highland TAC	5.28	0.0%
Foothills Only	2.80	0.0%
Genessee Only	2.00	0.0%
Highland Only	2.00	0.0%
JC Inter Canyon	1.94	0.0%
JC North Fork	0.30	0.0%
	26.284.86	

# APPENDIX: MEMBER AGENCY PERCENTAGE OF ACTIVITIES VS IGA CONTRIBUTION — FINAL 2023





